

EXECUTIVE OFFICE OF THE PRESIDENT OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

August 30, 2000

The Honorable Al Gore President of the Senate Washington, D.C. 20515

Dear Mr. President:

Enclosed is an appropriations report, as required by the Balanced Budget and Emergency Deficit Control Act of 1985 (section 251(a)(7)), as amended, for P.L. 106-246, comprised of the Military Construction Appropriations Act, FY 2001 (Division A); the Emergency Supplemental Act, FY 2000 (Division B); and, the Cerro Grande Fire Supplemental (Division C).

Sincerely,

Jacob J. Lew

Director

Enclosure

Identical Letter Sent to The Honorable J. Dennis Hastert



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Table 1. Estimates Contained in P.L. 106-246, Division A Military Construction Appropriations Act, FY 2001 (in millions of dollars)

FY 2000		FY 2001	
BA	OL	BA	OL

EMERGENCY APPROPRIATIONS

OTHER DISCRETIONARY

CBO ESTIMATE, EMERGENCY APPROPRIATIONS	
Military Construction, Navy CBO includes outlay estimates of unreleased contingent emergency funding in their discretionary reestimate of the FY 2001 Budget. OMB scores outlays when the funds are released. These outlays are from the 3/10/00 release.	15
Military Construction, Army CBO includes outlay estimates of unreleased contingent emergency funding in their discretionary reestimate of the FY 2001 Budget. OMB scores outlays when the funds are released. These outlays are from the 3/10/00 release.	34
Military Construction, Air Force	43
TOTAL DIFFERENCES	92
OMB ESTIMATE, EMERGENCY APPROPRIATIONS	92

Table 1. Estimates Contained in P.L. 106-246, Division A Military Construction Appropriations Act, FY 2001 (in millions of dollars)

	FY 2	FY 2000 BA OL		2001
	ВА			OL
NON-EMERGENCY APPR	OPRIATIONS			
OTHER DISCRETIONARY SPENDING				

CBO ESTIMATE, NON-EMERGENCY APPROPRIATIONS	8,624
Scorekeeping Differences:	
Outlays from contingent emergency spending CBO outlay estimates include outlays from unreleased contingent emergency spending. OMB estimates do not include these outlays until the funds have been released by the President. Funds were released on 3/10/00, and OMB estimates are included in the emergency section above. Differences in CBO and OMB outlay estimates are the result of different spendout assumptions.	-50
Unallocated rescission	-47
General provision section 131(a): Offsetting collections1 CBO scoring does not include estimated collections from	-1

CBO scoring does not include estimated collections from Kentucky for costs associated with a military construction rail connector project at Fort Campbell, KY. OMB estimates -\$1.2 million in collections.

Table 1.
Estimates Contained in P.L. 106-246, Division A
Military Construction Appropriations Act, FY 2001
(in millions of dollars)

	FY	2000	FY 20	001
	ВА	OL	ВА	OL
Collections credited to Military Construction, Army			1	
Technical Outlay Estimating Differences:				
Base Realignment and Closure (BRAC)				-242
Military Construction, Defense-wide				-19
Military Construction, Army				89
All of the difference in CBO and OMB estimates of outlays is from prior-year balances. CBO estimates \$823 million in outlays from prior-year balances, and OMB estimates \$912 million.				
Family Housing, Army				56

Table 1. Estimates Contained in P.L. 106-246, Division A Military Construction Appropriations Act, FY 2001 (in millions of dollars)

	FY 2	FY 2000		001
	ВА	OL	ВА	OL
Family Housing, Navy and Marine Corps Virtually all of the difference in CBO and OMB estimates of outlays is from prior-year balances. CBO estimates \$681 million in outlays from prior-year balances, and OMB estimates \$708 million. The OMB estimate for outlays from new authority is \$1 million higher than CBO due to rounding.				28
Family Housing, Air Force				17
Department of Defense, Family Housing Improvement Fund				9
Homeowners Assistance Fund, Defense				-19
NATO Security Investment Program				105
Other budget authority rounding and outlay estimating differences				
TOTAL DIFFERENCES			 101	74
OMB ESTIMATE, NON-EMERGENCY APPROPRIATIONS	 -100	12	2 035	 8,550

Estimates Contained in P.L. 106-246, Divisions B and C The Emergency Supplemental Act, 2000, and the Cerro Grande Fire Supplemental

	FY 20	<u>100</u>	FY 200	<u>01</u>
	<u>BA</u>	<u>OL</u>	<u>BA</u>	<u>OL</u>
CONTINGENT EMERGENCY APPR	OPRIATIO	NS		
OTHER DISCRETIONARY				
CBO ESTIMATE, CONTINGENT EMERGENCY APPROPRIATIONS	800	115		239
Both OMB and CBO score budget authority for contingent emergency appropriations at the time of enactment. CBO scores outlays with the appropriations act. OMB scores outlays from contingent emergency appropriations when funds are released.				
Scorekeeping Differences:				
(Note Contingent emergency funding is based on emergency designations through July 13th, 2000. Additional designations are expected as developments warrant.)				
Health and Human Services:				
Low income home energy assistance program		75		-150
Interior:				
Wildland Firefighting		60		-39
Total Differences		15		-189
OMB ESTIMATE, CONTINGENT EMERGENCY APPROPRIATIONS	800	100		50

Estimates Contained in P.L. 106-246, Divisions B and C The Emergency Supplemental Act, 2000, and the Cerro Grande Fire Supplemental

	FY 20	000	FY 200	<u>)1</u>
	<u>BA</u>	<u>OL</u>	<u>BA</u>	<u>OL</u>
EMERGENCY APPROPRIA	TIONS			
OTHER DISCRETIONARY SPENDING				
CBO ESTIMATE, EMERGENCY APPROPRIATIONS	10,363	1,963	28	5,015
Scorekeeping Differences:				
Agriculture:				
Commodity credit corporation	28		28	
Both OMB and CBO estimate assistance to farmers for peanut crop losses at \$35 million. However, CBO assumes that \$7 million will be used in FY 2000, and \$28 million will be used in FY 2001. OMB assumes the same rate of obligation, but scores all of the budget authority up front.				
Commerce:				
NOAA Operations, research, and facilities	6	29		-28
Defense:				
Reserve personnel, Army	1	-7		6

Estimates Contained in P.L. 106-246, Divisions B and C The Emergency Supplemental Act, 2000, and the Cerro Grande Fire Supplemental

	FY 20	000	FY 20	01
	<u>BA</u>	<u>OL</u>	<u>BA</u>	<u>OL</u>
International Assistance Programs:				
Assistance to plan Colombia	1	49		-12
Technical Outlay Estimating Differences:				
Defense:				
Military personnel, Army		-23		23
Operation and maintenance, defense-wide		-2		25
Drug interdiction and counter-drug activities, defense-wide OMB estimates that this appropriation will not outlay until FY 2001. CBO assumes a first-year outlay rate of eight percent.		1.3		-3
Overseas contingency operations transfer account		1,160		-739

	FY 20	000	FY 20	01
	<u>BA</u>	<u>OL</u>	<u>BA</u>	<u>OL</u>
Defense health program		-32		27
Operation and maintenance, Marine Corps		-8		4
Operation and maintenance, Navy OMB estimates that this appropriation will outlay beginning in FY 2001 at a rate of 79 percent. CBO estimates that outlays will begin in FY 2000 at a rate of 20 percent with a rate of 62 percent in FY 2001.		-58		49
Operation and maintenance, Air Force		-29		22
Operation and maintenance, Army OMB estimates that this appropriation will outlay beginning in FY 2001 at a rate of 72 percent. CBO estimates that outlays will begin in FY 2000 at a rate of seven percent with a rate of 28 percent in FY 2001.		-11		98
Operation and maintenance, Air Force		-29		22

	FY 2	2000	FY 20	01
	BA	<u>OL</u>	BA	<u>OL</u>
Aircraft procurement, Air Force		-18		-27
Working capital fund	······	-294		199
Energy:				
Weapons activities		47		-26
Atomic energy defense		82		62
Justice:				
Salaries and expenses, US attorneys		9		-8
Salaries and expenses, drug enforcement administration OMB assumes that all of these funds will be paid out to CALEA in FY 2000. CBO assumes a first-year rate of 25 percent and a second-year rate of 50 percent.		136		-91

	FY 2	2000	FY 2	001
	BA	<u>OL</u>	BA	<u>OL</u>
Transportation:				
Coast guard acquisition, construction, and improvements		29		115
Corps of Engineers:				
General investigations		3		-2
Construction general		3		-1
OMB assumes a first-year outlay rate of 92 percent and a second-year rate of eight percent. CBO assumes a first-year rate of 17 percent and a second-year rate of 75 percent.				
FEMA:				
Cerro Grande fire assistance		8		157
Both OMB and CBO assume a first-year outlay rate of less than one percent for claims and administration related to the Cerro Grande Fire. OMB assumes a second-year rate of 63 percent while CBO assumes that 34 percent of the funds will outlay in FY 2001.				

	FY 2000		FY 2000 FY 2001		001
	<u>BA</u>	<u>OL</u>	<u>BA</u>	<u>OL</u>	
SBA:					
Disaster loans program account		28		-24	
Other Technical Outlay Estimating Differences	<i></i>	33		-153	
Total Differences	32		-28	-305	
OMB ESTIMATE, EMERGENCY APPROPRIATIONS	10,395			 4,710	
CBO ESTIMATE, NON-EMERGENCY APPROPRIATIONS	3,975	i 11,721	-3,930	-11,759	
Defense:					
Reserve personnel, Air Force The budget authority difference is due to rounding. OMB rounds to the nearest even number.	1	-3		3	
HHS:					
Refugee and entrant assistance	 -		-21		
HUD:					
Office of inspector general OMB scored a deferral in FY 2000 and a reappropriation in FY 2001. CBO scored both actions against FY 2000.	6	S	6		

Estimates Contained in P.L. 106-246, Divisions B and C The Emergency Supplemental Act, 2000, and the Cerro Grande Fire Supplemental

	FY 2000		<u>FY 2000</u> <u>FY 200</u>	
	<u>BA</u>	<u>OL</u>	<u>BA</u>	<u>OL</u>
Transportation:				
Coast guard acquisition, construction, and improvements			8	10
VA:				
Compensation/Pensions OMB and CBO have different technical assumptions regarding the eligible population affected by the payment timing shift .	32	-26	32	26
EPA:				
State and tribal assistance grants			-3	-1
OPM:				
Retirement/Health benefit funds (employer share)	296	296	296	-296

Estimates Contained in P.L. 106-246, Divisions B and C The Emergency Supplemental Act, 2000, and the Cerro Grande Fire Supplemental

	FY 2000		FY 2001	
	<u>BA</u>	<u>OL</u>	<u>BA</u>	<u>OL</u>
SSA:				
SSI payments OMB and CBO have different technical assumptions regarding the eligible population affected by the payment timing shift.	220	-220	220	220
NTSB:				
Salaries and expenses	3	3		
Technical Outlay Estimating Differences:				
Defense:				
Military personnel, Navy OMB assumes that 94 percent of the \$49 million rescission will occur in FY 2000. CBO assumes that this will occur in FY 2001.		-34		33
Military personnel, Army OMB assumes that 93 percent of the \$99 million rescission will occur in FY 2000. CBO assumes that this will occur in FY 2001.		-69		63
National Guard personnel, Army OMB assumes that 92 percent of the \$25 million rescission will occur in FY 2000. CBO assumes that this will occur in FY 2001.		-17		16
Military personnel, Air Force		-58		54

	FY 2000		FY 200	<u>)1</u>
	<u>BA</u>	<u>OL</u>	<u>BA</u>	<u>OL</u>
Repeal of pay delay	········ 77 -	-126		126
Procurement of weapons and tracked combat vehicles, Army		5		-59
OMB estimates that funding for the purchase of additional M-1 tanks will outlay beginning in FY 2001 at a rate of 16 percent. CBO estimates that outlays will begin in FY 2000 at a rate of three percent with a rate of 49 percent in FY 2001.				
HHS:				

-1,175

1,166

OMB assumes that repealing the obligation delay affecting NIH, HRSA, SAMHSA, CDC, and other programs will shift \$499 million in outlays into FY 2000. CBO assumes the cost of this shift will be \$1.674 billion. OMB assumes that the delay of one billion in FY 2000 NIH funding would not alter the spending plan.

Repeal of HHS obligation delays..... ----

	FY 2000		FY 2000 FY 200	
	<u>BA</u>	<u>OL</u>	<u>BA</u>	<u>OL</u>
Other:				
Non-military pay shift		75		-75
OMB assumes that repealing the pay delay affecting non-DoD employees will shift \$843 million in outlays into FY 2000. CBO assumes the cost of this shift will be \$768 million.				
Other Technical Outlay Estimating Differences		123		-17
Total Differences	42	-1,483		1,269
OMB ESTIMATE, NON-EMERGENCY APPROPRIATIONS	4,017	1.0,238	 3,984	 10,490.
CBO Estimate, All Categories of Discretionary Spending	15,138	13,799	3,902	-6,505
Total Differences	74	-504		775
OMB Estimate, All Categories of Discretionary Spending	15,212	13,295	3,984	-5,730

Table 3. ENACTED APPROPRIATIONS AS OF August 21, 2000 (in millions of dollars)

	FY 2000		FY 2001	
	ВА	Outlays	ВА	Outlays
Violent Crime Reduction Spending				
Violent Crime Reduction Spending Limits ¹	4,500	6,344	N/A	N/A
Amount Previously Enacted	4,500	6,344	N/A	N/A
Amount Provided in P.L. 106-246, Emergency Supplemental Act, 2000, and the Cerro Grande Fire Supplemental			N/A	N/A
Total Enacted, Violent Crime Reduction Spending	4,500	6,344	N/A	N/A
Appropriations over/under (-) spending limits			N/A	N//
			N/A	N/F
Highway Category Spending Highway Category Spending Highway Category Spending		24,574	N/A 	
Highway Category Spending		24,574 24,574	N/A 	26,920
Highway Category Spending Highway Category Spending Limits ¹	 	·	 	
Highway Category Spending Highway Category Spending Limits ¹ Total Enacted, Highway Category Spending Amount Provided in P.L. 106-246, Emergency Supplemental	 	·	 	

Table 3.
ENACTED APPROPRIATIONS AS OF August 21, 2000 (in millions of dollars)

	FY 2000		FY 2000 FY 2001	
	ВА	Outlays	ВА	Outlays
Mass Transit Category Spending				
Mass Transit Spending Limits ¹		4,117		4,639
Total Enacted, Mass Transit Spending		4,117		
Amount Provided in P.L. 106-246, Emergency Supplemental Act, 2000, and the Cerro Grande Fire Supplemental				
Total Enacted, Mass Transit Category Spending		4,117		
Appropriations over/under (-) spending limits Other Discretionary Spending				-4,639
Other Discretionary Spending Limits ¹	580,289	569,224	541,095	554,133
Amount Previously Enacted ²	567,536	562,704		2,094
Amount Provided in P.L. 106-246, Military Construction Appropriations Act, FY 2001	-100	-12	8,935	8,550
Amount Provided in P.L. 106-246, Emergency Supplemental Act, 2000, and the Cerro Grande Fire Supplemental	15,212	13,295	-3,984	-5,730
Total Enacted, Other Discretionary Spending	582,648	575,987	4,951	4,914
Appropriations over/under (-) spending limits	2,359	6,763	-536,144	-549,219

Table 3.
ENACTED APPROPRIATIONS AS OF August 21, 2000
(in millions of dollars)

	FY 2000		FY 2	001
	ВА	Outlays	ВА	Outlays
Total Discretionary Spending				
Total Discretionary Spending limits ¹	584,789	604,259	541,095	585,692
Amount Previously Enacted ²	572,036	597,739		2,094
Amount Provided in P.L. 106-246, Military Construction Appropriations Act, FY 2001	-100	-12	8,935	8,550
Amount Provided in P.L. 106-246, Emergency Supplemental Act, 2000, and the Cerro Grande Fire Supplemental	15,212	13,295	-3,984	-5,730
Total Enacted, Total Discretionary Spending	587,148	611,022	4,951	4,914
Appropriations Over/Under (-) Spending Limits ³	2,359	6,763	-536,144	-580,778

NOTES

¹ FY 2000 and FY 2001 limits are the limits included in the August Update Report that will be transmitted to the Congress in August. They include: enacted emergency appropriations and released contingent emergency appropriations, as permitted under the Budget Enforcement Act (BEA) of 1997.

² Includes \$92 million in FY 2001 outlays associated with the release of contingent emergency funding provided for the Military Construction transfer fund.

³ Pusuant to Sec. 5107 of Division B, Title V, of P.L. 106-246, sequestration has been waived.